

# Basic Financial Statements and Independent Auditors' Reports



# Barstow Fire Protection District Barstow, California for the year ended June 30, 2016

A component unit of the City of Barstow Prepared by the Finance Department

Basic Financial Statements and Independent Auditors' Report

For the year ended June 30, 2016



A component unit of the City of Barstow

Prepared by the Finance Department

#### **Table of Contents**

	<u>Page</u>
INTRODUCTORY SECTION	
Table of Contents	i
Letter of Transmittal	iii
List of Ex-Officio Members	vi
Organizational Chart	vii
FINANCIAL SECTION	
Independent Auditors' Report	1
Management's Discussion and Analysis	5
Basic Financial Statements:	
Government-Wide Financial Statements:	
Statement of Net Position	16
Statement of Activities	17
Fund Financial Statements:	
Balance Sheet	20
Reconciliation of the Governmental Funds Balance Sheet	
to the Government-Wide Statement of Net Position	
Statement of Revenues, Expenditures and Changes in Fund Balances	22
Reconciliation of the Governmental Funds Statement of Revenues, Expenditures	
and Changes in Fund Balances to the Government-Wide	
Statement of Activities	23
Notes to Basic Financial Statements	25
Required Supplementary Information:	
Budgetary Basis of Accounting	48
Statement of Revenues, Expenditures and Changes in Fund Balances –	
Budget and Actual – General Fund	49
Defined Benefit Pension Plan	50
Schedule of Funding Progress - Other Post Employment Benefits	
Report on Internal Control Over Financial Reporting	
and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards	<b>F</b> 2
refrontied in Accordance with Government Additing Standards	33

This page intentionally left blank



January 3, 2017

Board of Directors & Citizens of the City of Barstow

It is our pleasure to submit the Basic Financial Statements and the Independent Auditors' Report for the Barstow Fire Protection District. The District annually issues a report on its financial position and activity, audited by an independent firm of certified public accountants as required by State law. This report is published to fulfill that requirement for the fiscal year ended June 30, 2016.

Responsibility for the accuracy of the data, and the completeness and fairness of the presentations including disclosures, rests with the management of the District. To provide a reasonable basis for making these representations, management has established a comprehensive internal control framework that is designed both to protect the District's assets from loss, theft, or misuse and to compile sufficient reliable information for the presentation of the District's financial statements in conformity with accounting principles generally accepted in the United States of America. Because the cost of internal controls should not outweigh their benefits, internal controls have been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, the enclosed data is accurate in all material respects and is reported in a manner designed to present fairly the financial position and results of operations of the various funds of the District. Also, all disclosures necessary to enable the reader to gain an understanding of the District's financial activities have been included.

Badawi & Associates, Certified Public Accountants, have issued an unmodified ("clean") opinion on the Barstow Fire Protection District financial statements for the year ended June 30, 2016. The independent auditor's report is located at the front of the financial section of this report.

Management's discussion and analysis (MD&A) immediately follows the independent auditor's report and provides a narrative introduction, overview, and analysis of the basic financial statements. MD&A complement this letter of transmittal and should be read in conjunction with it. Both the MD&A and the Notes address the going concern of the Barstow Fire Protection District and discuss the steps being taken to improve the deficit fund balance.

#### PROFILE OF THE GOVERNMENT

The Barstow Fire Protection District, formed in 1926, is located in the northern part of the County of San Bernardino. Today the District serves approximately 35,000 people within an area of about 45 square miles. The City of Barstow is still in the heart of the district but we also protect the communities of Barstow Heights, Lenwood, Grandview, Skyline North, Skyline East, Irwin Estates, and the Soapmine area. On November 17, 2010 the Barstow Fire Protection District became a subsidiary district of the City of Barstow.





The City Council of the City of Barstow serves as the Barstow Fire Protection District's Board of Directors. The City Council/Board of Directors is elected by their constituents and each serving a four-year term, governs the District. The Fire Board meetings are held twice a month, concurrent with the Barstow City Council's meeting.

The Barstow Fire Protection District is required to adopt a preliminary budget by no later than the close of the fiscal year. The District is required to adopt a final budget on or after July 1st of each fiscal year, in accordance with the requirements of Health & Safety Code Section 13893(b). The annual budget serves as the foundation for the District's financial planning and established control. The Fire Chief may transfer resources within a department and the City Manager has authority to transfer resources within an individual fund. Supplemental appropriations and transfers between funds require approval from the governing body.

#### **HISTORY**

On May 24, 1926 the San Bernardino County Board of Supervisors authorized the formation of the Barstow Fire Protection District, and Dr. A.C. Pratt, R. M. Dillingham and E. L. "Gene" White were the first district commissioners. E. L. "Gene" White was the first fire chief.

The District included approximately four square miles and had no equipment for fire fighting. The population was barely 1000. The total assessed tax valuation was less than one million dollars. In September 1926, through a tax initiative by the tax payers, the District acquired its first fire engine, a 1922 Model T Ford. "The new chemical engine made its first emergency call and made a good showing," the Printer (a local newspaper) reported on Nov. 4, 1926. After that, it was possible to buy fire insurance in Barstow.

In January of 1936, the District continued to expand and the first fire station was incorporated within the town meeting hall, to be located at 209 North First Avenue. The Town Hall / Station was dedicated on September 23, 1939. Volunteers were called to emergencies by sirens that were placed throughout the community. Personnel would respond to their station for that assignment. The first person to arrive at the station would than call the alarm center, (located in someone's house) to get the assignment and write it on a chalk board.

The District expanded in the early 1950's. Two stations were built and equipped with apparatus. One was located on Nancy and "G" Streets and the other on Paris, just off of West Main Street in Lenwood. An additional station was built behind a house on the Northeast corner of Bigger Street and Adele Drive. On July 1, 1957, the District changed from an" all-volunteer" district to a combination of volunteer and career personnel. The present fire station at the top of Barstow Road was completed in 1979.

In early 2010 the City Council and Fire Board held a joint meeting and approved an application to change the Fire District to a subsidiary district of the City. In November of 2010 the Fire Board and City of Barstow were granted approval from the Local Agency Formation to change the District from





being an independent special district to a subsidiary district of the City of Barstow. The only significant change is that the City Council now serves as the Fire Board.

#### LOCAL ECONOMY

Major industries located within the government's boundaries or in close proximity include major military installations including both military and civilian personnel; national defense contractors; transportation and rail firms; and numerous educational and financial institutions. Beginning with fiscal year 2013, property tax assessments began to decrease. In fiscal year 2015, this trend reversed and in fiscal year 2016, the property tax levy increased by 3% over the previous fiscal year. Recent activity within the region, continues to suggest a strengthening in home sale median prices and increased commercial activity. The most current population figures show San Bernardino County has increased its population by .9% from January 1, 2015 to January 1, 2016. The City of Barstow city limits represent the largest portion of the District. Its population increased .7% from the previous fiscal year. The unemployment rate as of October 2016 for the City of Barstow, the largest area of the District, is 5.4%. When comparing to October 2015, this rate has decreased slightly from 5.7%.

#### LONG-TERM FINANCIAL PLANNING

The fiscal year 2017 budget falls within the policy guidelines set by the City Council for budgetary and planning purposes. The District has maintained a conservative approach to fiscal matters by managing ongoing expenditures and tracking revenues. The Board is in the process of researching ways to reduce pension costs that continue to increase and burden the District.

The District's financial condition and stability is consistently being monitored. Reports are presented periodically to the Board regarding the performance of the District. Current economic factors continue to play an important role in management of District's finances and require close observation.

#### **ACKNOWLEDGEMENTS**

The preparation of the Basic Financial Statements was made possible by the efforts of many individuals and the diligent work of City of Barstow Finance Department. We especially wish to acknowledge the assistance and diligence of our auditors, Badawi & Associates, CPAs.

Respectfully submitted,

Charles C retchell

Charles C. Mitchell City Manager

Mary Stapp

**Acting Finance Director** 

#### Barstow Fire Protection District List of Ex-Officio Members June 30, 2016

#### **Ex-Officio Members**

Chairman Vice Chairman

Director Director

Director
City Treasurer

City Clerk

Carmen Hernandez Richard Harpole Merrill Gracey

Julie Hackbarth-McIntyre

Timothy Silva Michael J. Lewis JoAnne Cousino

#### **Appointed Officials**

City Manager
Assistant City Manager
Acting Finance Director
City Attorney

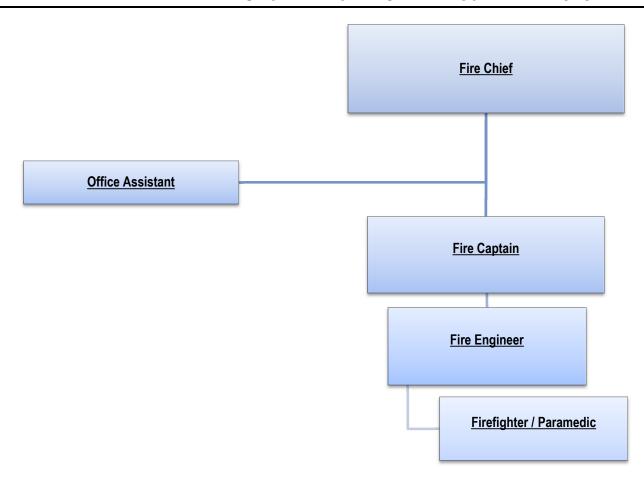
Acting Fire Chief

Charles C. Mitchell Cindy Prothro Mary Stapp Terri Highsmith Jamie Williams





# BARSTOW FIRE PROTECTION DISTRICT ORGANIZATIONAL CHART-FISCAL YEAR 2016



This page intentionally left blank



#### INDEPENDENT AUDITORS' REPORT

To the Board of Directors of the Barstow Fire Protection District Barstow, California

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, and each major fund of the Barstow Fire Protection District, California (District), a component unit of the City of Barstow, California (City) as of and for the year ended June 30, 2016, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

To the Board of Directors of the Barstow Fire Protection District Barstow, California Page 2

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, and each major fund of the District as of June 30, 2016, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Emphasis of Matter Regarding Going Concern**

The accompanying financial statements have been prepared assuming that the District will continue as a going concern. As discussed in Note 10 to the financial statements, the District has suffered recurring losses from operations and has a deficit fund balance of \$1,759,404 in the General Fund and a deficit net position of \$8,649,409 on the government-wide financial statements that raise substantial doubt about its ability to continue as a going concern. Management's plans in regard to these matters are also described in Note 10. The financial statements do not include any adjustments that might result from the outcome of this uncertainty. Our opinion is not modified with respect to this matter.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, pension information, and schedule of funding progress - OPEB on pages 5–12 and 49–53 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

To the Board of Directors of the Barstow Fire Protection District Barstow, California Page 3

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The introductory section is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The introductory section has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated January 3, 2017, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Badawi & Associates Certified Public Accountants Oakland, California January 3, 2017

3

This page intentionally left blank

As management of the Barstow Fire Protection District (District), we offer readers of these financial statements this narrative overview and analysis of the financial activities of the District for the fiscal year ended June 30, 2016. It is designed to:

- Highlight significant financial issues
- Provide an overview of the District's financial activity
- Discuss changes in the District's financial position
- Explain any material deviations from the approved budget

We encourage readers to consider the information presented here in conjunction with the letter of transmittal and the financial statements.

#### FINANCIAL HIGHLIGHTS

- The District's revenues were \$4,499,178
- The District's expenditures totaled \$5,839,790
- Actual revenues were less than budget estimates by \$438,985
- Actual expenditures were less than budgeted appropriations by \$188,777
- The Barstow Fire Protection District became a subsidiary district of the City of Barstow as of November 17, 2010; for fiscal year 2016 the District ended the fiscal year with deficit fund balance of \$1,759,404.

#### USING THIS ANNUAL REPORT

This discussion and analysis is intended to serve as an introduction to the Barstow Fire Protection District's basic financial statements, which are comprised of three components: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to the financial statements. This report also contains other required supplementary information in addition to the basic financial statements themselves.

This annual report consists of financial statements for the District as a whole with more detailed information about the District's general fund. The Statement of Net Position and the Statement of Activities provide information about the activities of the District as a whole and present a long-term view of the District's finances. (They include capital assets and long-term liabilities.) The fund financial statements present a short-term view of the District's activities. (They include only current assets expected to be collected in the very near future and liabilities expected to be paid in the very near future.).

The basic fund financial statements can be found on pages 20-22 of this report.

The Notes provide additional information that is essential for a full understanding of the data provided in the government-wide and fund financial statements. This section also includes more detailed information as required by the Government Accounting Standards Board (GASB), Statement No. 68 regarding the *San Bernardino County Employees' Retirement Association* (SBCERA) plan. The Notes to the financial statements begin on page 25.

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the District's budgetary information and compliance for the Barstow Fire Protection District fund. The District adopted an annual appropriated budget for its general fund in fiscal year 2016. In addition, the schedule of funding progress, which presents multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for the benefits, is also presented as required supplementary information as required by GASB Statement No. 45. Required supplementary information can be found on page 47 of this report.

#### GOVERNMENT-WIDE FINANCIAL ANALYSIS

#### **Net Position**

Net Position may serve over time as a useful indicator of a government's financial position as shown in the chart on the following page. In the case of the District, the change in net position from fiscal year 2015 (restated) to fiscal year 2016 was a negative increase of \$1,340,612. The net position at June 30, 2016 was a deficit \$8,649,409. This was due largely to the recording of the change in pensions for previous fiscal year 2016.

Net investments in capital assets, or \$922,389 represents investment in capital assets (e.g., land, buildings, machinery, and equipment) less any related debt used to acquire those assets that is still outstanding. The remaining balance of the District's Net Position is an unrestricted negative balance of \$9,571,798; therefore, no funds were available as of June 30, 2016.

#### BARSTOW FIRE PROTECTION DISTRICT STATEMENT OF NET POSITION

	Governmental Activities						
	2016 2015						
Current and other assets	\$	99,698	\$ 128,380				
Capital assets		971,971	1,103,387				
Total assets		1,071,669	1,231,767				
Deferred Outflows		7,824,273	4,047,024				
Current liabilities		2,028,210	1,540,227				
Other liabilities		12,730,748	7,531,792				
Total liabilities		14,758,958	9,072,019				
Deferred Inflows		2,786,393	3,515,569				
Net position:							
Net investment in capital assets		922,389	919,772				
Unrestricted		(9,571,798)	(8,228,569)				
Total Net Position:	\$	(8,649,409)	\$ (7,308,797)				

**Barstow Fire Protection District Changes in Net Position** 

The District's Net Position decreased by \$1,340,612 for fiscal year 2016. Key variances of the year's activity in relation to the prior year are:

- As shown in the *Statement of Activities* chart below, program revenue decreased primarily due to a decrease in SAFER grant revenue reimbursement as noted in the *Operating grants and contributions* revenue category.
- Total General revenues, which include *Property taxes*, the District's main source of revenue, had an increase in revenue (\$55,289). In addition, fire inspection permit revenue is now being handled by City of Barstow staff, decreasing the amount of time fire personnel needs to devote to inspections. Permit & Inspection revenue is increasing due to better tracking and management.
- Expense increased from the previous fiscal year is primarily to the reported change of deferral and amortization of pension for fiscal year 2016.

More information about the District's activities is in the chart below.

#### **STATEMENT OF ACTIVITIES**

	Governmental Ac	tivities
	2016	2015
Revenues:		
Program Revenues		
Charges for service	\$ 38,339 \$	25,462
Operating grants and contributions	734,325	832,533
Capital contributions and grants		
Total Program Revenues	772,664	857,995
General Revenues		
Property taxes	3,712,981	3,662,206
Other revenues	13,533	9,019
Total General Revenues	 3,726,514	3,671,225
Total Revenues	4,499,178	4,529,220
Expenses		
Public safety & fire protection	 5,839,790	4,886,715
Total expenses	5,839,790	4,886,715
Excess (Deficiency) of Revenues over (under)		
Expenses	(1,340,612)	(357,495)
Changes in net position	(1,340,612)	(357,495)
Restatement to add net pension:		
Changes in Net Position	(1,340,612)	(357,495)
Net position beginning of year	(7,308,797)	(6,951,302)
Net position June 30	\$ (8,649,409) \$	(7,308,797)

#### FINANCIAL ANALYSIS OF GOVERNMENT'S FUNDS

As noted earlier, the District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

The focus of the District's *governmental fund* is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the District's financing requirements. In particular, *fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the District's governmental fund reported a deficit fund balance of \$1,179,180. The entire fund balance is *unassigned fund balance*. The deficit status means there are no funds available for spending. In order to address this deficit, the District is pursuing a change of its retirement provider from *SBCERA* to *California Public Employees' Retirement System* (CALPERS), or moving from the current small *SBCERA* pension pool they are in to the larger County pool. The process to initiate the conversion began in Spring of 2015, and all options are being reviewed and vetted. Per analysis, management believes there will be substantial savings and in time, will reduce the deficit. The District also expects property tax revenues to continue to increase due to new development in the area.

#### GENERAL FUND BUDGETARY HIGHLIGHTS

The schedule below summarizes the general fund budgetary highlights and actual amounts for fiscal year 2016.

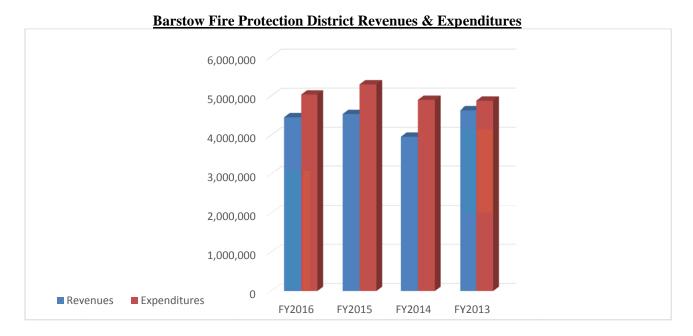
Original Budget	Final Budget	Actual Amounts	Variance with Final Budget
\$4,740,308	<u>\$4,891,409</u>	<u>\$4,452,424</u>	<u>(\$438,985)</u>
4,945,281 114,578	4,945,281 272,192	4,756,779 270,249	188,502 1,943
4,000 <b>5,063,859</b>	4,000 <b>5,221,473</b>	<u>5,668</u> <b>5,032,696</b>	(1,668) <b>188,777</b>
(323,551)	(330,064)	(580,272) 48	(250,208) (48)
(323,551)	(330,064)	(580,224)	(250,160)
		(1,179,180) (\$1,750,404)	
	\$4,740,308 4,945,281 114,578 4,000 5,063,859 (323,551)	Budget       Budget         \$4,740,308       \$4,891,409         4,945,281       4,945,281         114,578       272,192         4,000       4,000         5,063,859       5,221,473         (323,551)       (330,064)	Budget         Budget         Amounts           \$4,740,308         \$4,891,409         \$4,452,424           4,945,281         4,945,281         4,756,779           114,578         272,192         270,249           4,000         4,000         5,668           5,063,859         5,221,473         5,032,696           (323,551)         (330,064)         (580,272)           48         (323,551)         (330,064)         (580,224)

**REVENUE BUDGET** - The final revenue budget as compared with the original budget includes additional appropriations for \$151,101. The adjustments were for two grants awarded to the Fire District for additional fire equipment. In reviewing the revenue categories, actual revenues came in lower than anticipated primarily due to lower RDA residual tax revenue because of successful appeals (\$237,000). The SAFER Grant revenue was lower than budget due to lower than anticipated staffed SAFER positions (214,000). The SAFER budget was carried forward to fiscal year 2017.

In Other Revenue and License & Permit categories, actual revenue came in slightly higher than final budget.

**EXPENDITURE BUDGET** - The original expenditure budget when compared by the final budget increased by \$157,614. This was due to appropriations to increase the budget for approved and awarded grants for fire equipment. Actual expenditures differed from the final budget primarily in the category of salary and benefits. The Fire Department did not exceed the approved budget due to proactive budget monitoring and management of all categories.

The following chart summarizes the District's revenues and expenditures for the past four fiscal years.



#### CAPITAL ASSET AND DEBT ADMINISTRATION

The District's investment in capital assets for its governmental activities as of June 30, 2016 is \$971,971 (net of accumulated depreciation). This investment in capital assets includes land, work in progress, building and structures, and machinery and equipment. The total change in the District's investment in capital assets for the current fiscal year, when compared to the previous year's capital assets, was a decrease of 12%.

#### **Barstow Fire Protection District's Capital Assets**

(Net of Depreciation)

	2016	2015
Land	\$ 45,129 \$	45,129
Work in progress	-	75,424
Buildings & Structures	2,093,870	2,063,966
Machinery and equipment	2,380,701	2,497,061
Less Accumulated Depreciation	(3,547,729)	(3,578,193)
Total	\$ 971,971 \$	1,103,387

#### **Work in Progress / Capital Assets:**

The final installation of the District's portion of a vehicle hoist for \$32,103 was transferred out of work in progress. In addition, a computer network connection project at a cost of \$43,321 was also completed and transferred out of work in progress. The City of Barstow also purchased a message board reader to assist with traffic or other public communication and the District's share was \$6,513. This was added as capital equipment.

District employees did a thorough review of capital equipment and obsolete or damaged equipment for \$125,073 was removed from the capital asset list. Other decreases in total net capital assets are due to normal depreciation. Additional information on the District's capital assets can be found in Note 4 of the Notes to Financial Statements on page 34 of this report.

#### **Long-term Debt**

At the end of the current fiscal year, the Barstow Fire Protection District had total debt outstanding of the government of \$428,305. Further analysis indicates the District's total debt decreased by \$138,069 as shown on the chart on the next page.

- Compensated absences decreased by \$47,357. The reason for the decrease was due to the retirement of a long time employee and several terminations due to job transfers, that reduced leave due to payouts.
- In fiscal year 2013, the District obtained lease financing for a new fire engine. This lease balance on June 30, 2016 was \$92,903 which reflected the contracted lease payment made as agreed for the fiscal year. The lease will be satisfied in fiscal year 2017.

#### **Barstow Fire Protection District's Outstanding Debt**

	2016	2015
Compensated Absences	335,402	382,759
Capital Lease Agreement	92,903	183,615
Total	\$ 428,305 👣	566,374

Additional detail is located in Note 6 of the Notes to Basic Financial Statements beginning on page 34.

#### ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

The economy continues to be at the forefront of management's consideration in leading and providing services for the residents of the Barstow Fire Protection District and economic indicators are closely monitored. Management and the Board are aware of ongoing fiscal issues and has worked with the Fire Chief to implement staffing changes to mitigate increasing costs while providing the necessary staffing for the Fire Department. The District is working on several options to transfer its retirement plan to either *California Public Employees' Retirement System* (CALPERS), or to *San Bernardino County Employees' Retirement Association* (SBCERA) County pension pool. If these options are approved, the District should be able to realize substantial savings and help reduce the deficit. The District Board members have been kept apprised of the burden of rising pension costs and ongoing financial stability concerns.

The management team continuously takes the necessary steps required to address the needs of its residents for the short-term and the long-term, focusing on public safety, including fire safety needs, necessary infrastructure improvements, community services including recreation and activities for all ages, business and economic development and planning for long-term growth in conjunction with the Board of Directors.

The unemployment rate for the City of Barstow as of October 2016 was 5.4%. The rate has declined as compared with the previous year of 5.7%. The District's Economic Division continually explores was to bring new businesses and subsequent employment opportunities to residents. Improvements in the economy will be beneficial to the District and indicators reflect the economy in the surrounding area is growing. Financial activity is being closely monitored to ensure resources and expenses are in-line with budgeted projections. All of these factors were considered in the preparation of the District's budget for fiscal year 2017.

#### REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of the District's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Finance Director, 220 E. Mountain View Street, Suite A, Barstow, California 92311.

This page intentionally left blank

**BASIC FINANCIAL STATEMENTS** 

This page intentionally left blank.

GOVERNMENT-WIDE FINANCIAL STATEMENTS

#### **Barstow Fire Protection District** Statement of Net Position

June 30, 2016

ASSETS	
Current assets:	
Cash and investments	\$ -
Receivables:	
Accounts	97,578
Prepayments	2,120
Total current assets	99,698
Noncurrent assets:	
Capital assets:	
Non-depreciable	45,129
Depreciable, net	926,842
Total capital assets, net	971,971
Total noncurrent assets	971,971
Total assets	1,071,669
DEFERRED OUTFLOWS OF RESOURCES	
Deferred employer pension contributions	1,407,336
Deferred outflows of resources - pension	6,416,937
Total deferred outflows of resources	7,824,273
LIABILITIES	
Current liabilities:	
Accounts payable and accrued liabilities	158,209
Due to the City of Barstow	1,645,129
Long-term debt - due in one year	227,064
Total current liabilities .	2,030,402
Noncurrent liabilities:	
Net OPEB Obligation	131,707
Net pension liability	12,395,608
Long-term debt - due in more than one year	201,241
Total noncurrent liabilities	12,728,556
Total liabilities	14,758,958
DEFERRED inFLOWS OF RESOURCES	
Deferred inflows of resources - pension	2,786,393
Total deferred outflows of resources	2,786,393
NET POSITION	
Net investment in capital assets	922,389
Unrestricted	(9,571,798)
Net position	\$ (8,649,409)

See accompanying Notes to Basic Financial Statements.

#### **Barstow Fire Protection District Statement of Activities**

For the year ended June 30, 2016

									Net
								(Ехре	ense) Revenue
								an	d Changes
				Progr	am Revenue	s		in l	Net Position
	E	Expenses	arges for ervices	Gı	perating ants and atributions		Total		vernmental Activities
Governmental activities									
Public safety - fire protection	\$	5,839,790	\$ 38,339	\$	734,325	\$	772,664	\$	(5,067,126)
Total governmental activities	\$	5,839,790	\$ 38,339	\$	734,325	\$	772,664		(5,067,126)
			Genera		nues:				
			Taxe	es: coperty					3,712,981
					l investment e	arnings	3		6,727
			Othe			J			6,806
			To	otal gen	eral revenues	;			3,726,514
			C	hange i	n net position	l			(1,340,612)
			Net po	sition -	beginning of	year (r	estated)		(7,308,797)
			Net po	sition -	end of year			\$	(8,649,409)

This page intentionally left blank.

**FUND FINANCIAL STATEMENTS** 

#### Barstow Fire Protection District Balance Sheet - Governmental Funds June 30, 2016

	 General
ASSETS	
Cash and investments	\$ -
Receivables:	
Taxes	97,578
Prepayments	2,120
Total assets	\$ 99,698
LIABILITIES, DEFERRED INFLOWS OF	
RESOURCES, AND FUND BALANCES	
Liabilities:	
Accounts payable and accrued liabilities	158,209
Due to the City of Barstow	 1,645,129
Total liabilities	 1,803,338
Deferred inflows of resources:	
Unavailable revenues	 55,764
Total deferred inflows of resources	 55,764
Fund Balances:	
Unassigned	 (1,759,404)
Total fund balances	 (1,759,404)
Total liabilities, deferred inflows of	
resources, and fund balances	\$ 99,698

### Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Position For the year ended June 30, 2016

Fund Balances of Governmental Funds	\$ (1,759,404)
Amounts reported for governmental activities in the Statement of Net Position are different because:	
Capital assets used in governmental activities are not financial resources and therefore are not reported in governmental funds.	971,971
Long-term receivables are not available for current period expenditures and, therefore are deferred on the modified accrual basis in governmental funds.	55,764
Employer contributions for pension were recorded as expenditures in the governmental funds. However in the Government-Wide Financial Statements, these contributions are deferred.	1,407,336
In the Government-Wide Financial Statements, certain differences between actuarial amounts and actual results forpension are deferred and amortized over a period of time, however these differences do not impact the Governmental Funds Balance Sheet:	
Deferred outflows of resources - pension	6,416,937
Deferred inflows of resources - pension	(2,786,393)
Long-term liabilities are not due and payable in the current period and therefore they are not reported in the funds.	
Net OPEB obligation	(131,707)
Long term debt due within one year	(227,064)
Long term debt due in more than one year	(201,241)
Net pension liability	 (12,395,608)
Net Position of Governmental Activities	\$ (8,649,409)

## Statement of Revenues, Expenditures and Changes in Fund Balances For the year ended June 30, 2016

	General	
REVENUES:		
Taxes	\$	3,712,981
Licences and permits		38,339
From other agencies		687,571
Other		6,806
Use of money and property		6,727
Total revenues		4,452,424
EXPENDITURES:		
Current - public safety		
Salaries and benefits		4,157,198
Services and supplies		599,581
Capital outlay		270,249
Debt service:		
Interest and fiscal charges		5,668
Total expenditures	,	5,032,696
REVENUES UNDER EXPENDITURES		(580,272)
OTHER FINANCING SOURCES		
Proceeds from sale of assets		48
Total other financing sources		48
Net change in fund balances		(580,224)
FUND BALANCES:		
Beginning of year		(1,179,180)
End of year	\$	(1,759,404)

# Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the year ended June 30, 2016

Net Change in Fund Balances - Total Governmental Funds	\$ (580,224)
because:	
Governmental funds report capital outlay as expenditures. In the statement of activities, however, the cost of those assets is allocated over their estimated useful lives as depreciation expense, or are allocated to the appropriate functional expense when the cost is below the capitalization threshold. This activity is reconciled as follows:	
Cost of assets capitalized	6,513
Loss on disposal	(43,321)
Depreciation expense	(94,608)
Employer contributions for pension were recorded as expenditures in the govenmental funds. However, in the Government-Wide Financial Statements, these contributions are deferred.	1 407 226
deletted.	1,407,336
The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however has any effect on net position. This amount is the net effect of these differences in the treatment of long-term debt related items:	
Payments on capital lease obligations	90,712
OPEB expenses reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.	(1,013)
Pension expense is recorded as incurred in the Government-Wide Statement of Activities, however pension expense does not require the use of current financial resources, and is not recognized in the governmental funds.	(2,220,118)
Some revenues reported in the statement of activities do not represent current financial resources and therefore are not reported as revenue in the governmental funds. This amount represents the change in deferred inflows.	46,754
Compensated absences expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.	
Increase in compensated absences payable	 47,357
Change in Net Position of Governmental Activities	\$ (1,340,612)

This page intentionally left blank.

NOTES TO BASIC FINANCIAL STATEMENTS

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements of the Barstow Fire Protection District (District) have been prepared in conformity with generally accepted accounting principles (GAAP) in the United States as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the District's accounting policies are described below:

### A. Description of Reporting Entity

Barstow Fire Protection District (the District) was organized on May 24, 1926. On November 17, 2010, Resolution No. 23-10 was passed by the City of Barstow Council establishing the District as a component unit of the City. Previously the District was an independent district. Barstow Fire Protection District continues to be operated according to the applicable state fire protection district laws and the property taxes collected within the District will be used exclusively for the administration and operational costs of the District. The City of Barstow is responsible for the District's obligations. The City Council acts as the District's governing board and exerts significant influence of over its operations.

The District is an integral part of the City of Barstow (City) and the Accompanying Basic Financial Statements are included as a component unit of the basic financial statements prepared by the City.

### B. Basis of Accounting/Measurement Focus

The accounts of the District are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures or expenses, as appropriate. Governmental resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

<u>Government - Wide Financial Statements</u> - The District's government-wide financial statements include a Statement of Net Position and a Statement of Activities. These statements present summaries of governmental activities for the District.

These financial statements are presented on an "economic resources" measurement focus and the accrual basis of accounting. Accordingly, all of the District's assets and liabilities, including capital assets and long-term liabilities, are included in the accompanying Statement of Net Position. The Statement of Activities presents changes in net position. Under the accrual basis of accounting, revenues are recognized in the period in which they are earned while expenses are recognized in the period in which the liability is incurred.

Certain eliminations have been made as prescribed by GASB Statement No. 34 in regards to interfund activities, payables and receivables. All internal balances in the Statement of Net Position have been eliminated except those representing balances between the governmental activities, which are presented as internal balances and eliminated in the total primary government column. The District had no interfund activities for the fiscal year ended June 30, 2016.

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

### B. Basis of Accounting/Measurement Focus, Continued

Governmental Fund Financial Statements - Governmental fund financial statements include a Balance Sheet and a Statement of Revenues, Expenditures and Changes in Fund Balances for all major governmental funds. An accompanying schedule is presented to reconcile and explain the differences in net position as presented in these statements to the net position presented in the government-wide financial statements. The District has one major fund.

The following is the District's major fund:

*General Fund* - This fund is the District's primary operating fund. It accounts for all financial resources of the District.

All governmental funds are accounted for on a spending or "current financial resources" measurement focus and the modified accrual basis of accounting. Accordingly, only current assets and current liabilities are included on the Balance Sheet. The Statement of Revenues, Expenditures and Changes in Fund Balances present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets. Under modified accrual basis of accounting, revenues are recognized in the accounting period in which they become both measurable and available to finance expenditures of the current period.

Revenues are recorded when received in cash, except that revenues subject to accrual (generally received within 60 days after year-end). The primary revenue sources, which have been treated as susceptible to accrual by the District, are property taxes, intergovernmental revenues, and other taxes and investment income. Expenditures are recorded in the accounting period in which the related fund liability is incurred except for claims, judgments, compensated absence, interest on long-term debt which is recognized when paid.

Unavailable revenues arise when potential revenues do not meet both the "measurable" and "available" criteria for recognition in the current period. Unavailable revenues also arise when the government receives resources before it has a legal claim to them, as when grant monies are received prior to incurring qualifying expenditures. In subsequent periods when both revenue recognition criteria are met or when the government has a legal claim to the resources, the unavailable revenue is removed from the combined balance sheet and revenue is recognized.

The Reconciliation of the Fund Financial Statements to the Government-Wide Financial Statements is provided to explain the differences created by the integrated approach of GASB Statement No. 34.

#### C. Cash and cash equivalents

The District considers cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition to be cash and cash equivalents.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

#### D. Investments

The District has adopted the provisions of Governmental Accounting Standards Board (GASB) Statement No. 31 "Accounting and Financial Reporting for Certain Investments and External Pools", which require governmental entities to report certain investments at fair value in the balance sheet and recognize the corresponding change in the fair value of investments in the year in which the change occurred. In accordance with GASB Statement No. 31, the District has adjusted certain investments to fair value (when material).

Investments, if any, are reported in the financial statements at fair value, unless fair value reasonably approximates cost, in which case cost is used.

### E. Use of estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

### F. Accounts receivable and allowance for bad debts

During the course of normal operations, the District carries various receivable balances for taxes and interest. Receivables are shown net of an allowance for doubtful accounts. As of June 30, 2016, no allowance was required to be recorded.

#### G. Capital assets

The District's buildings, machinery, equipment, infrastructure and intangible assets with useful lives of more than two years are stated at historical cost or estimated historical cost and reported in the government-wide financial statements. Donated assets are stated at fair value on the date donated. The District updated its Capital Asset Policy on June 16, 2014 per Board approval. The District capitalizes its assets as follows:

Buildings and Building Improvement Costs of \$50,000 or more Furniture Costs of \$20,000 or more Equipment Costs of \$20,000 or more Infrastructure Costs of \$100,000 or more

The costs of normal maintenance and repairs that do not add to the asset value or materially extend useful lives are not capitalized. Capital assets are depreciated using the straight-line method. When capital assets are disposed, the cost and applicable accumulated depreciation are removed from the respective accounts, and the resulting gain or loss is recorded in operations.

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

### G. Capital assets, Continued

Amortization of assets acquired under capital leases is based on the shorter of the lease term or the estimated useful life of the asset and is included in depreciation and amortization. Water rights, which are intangible assets, are not amortized. Estimated useful lives, in years, for depreciable assets are as follows:

Buildings 50 years
Infrastructure and improvements other than buildings 10-100 years
Machinery and equipment 3-15 years

### H. Liability for compensated absences

The District is required to recognize a liability for compensated absences when future payments for such absences have been earned by employees based on pay and salary rated in effect at the balance sheet date. For the District, this consists of accumulated sick leave, vacation and compensation time.

#### I. Property Taxes

The County of San Bernardino collects property taxes for the District. Tax liens attach annually as of 12:01 A.M. on the first day in March preceding the fiscal year for which the taxes are levied. The tax levy covers the fiscal period July 1 to June 30. All secured personal property taxes and one-half of the taxes on real property are due November 1, the second installment is due February 1. All taxes are delinquent, if unpaid, on December 10 and April 10 respectively. Unsecured personal property taxes become due on the first of March each year and are delinquent, if unpaid, on August 31.

### J. Fund Balances

In the fund financial statements, fund balances represent the net current assets of each fund. Net current assets generally represent a fund's cash and receivables, less its liabilities.

As prescribed by GASB Statement No. 54, governmental funds report fund balance in classifications based primarily on the extent to which the District is bound to honor constraints on the specific purposes for which amounts in the funds can be spent. As of June 30, 2016, fund balances for governmental funds are made up of the following:

<u>Nonspendable Fund Balance</u> – includes amounts that are (a) not in spendable form, or (b) legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash, for example: inventories, prepaid amounts, and long-term loans receivable. The District does not have any nonspendable fund balances.

<u>Restricted Fund Balance</u> – includes amounts that can be spent only for the specific purposes stipulated by external resource providers, constitutionally or through enabling legislation. Restrictions may effectively be changed or lifted only with the consent of resource providers. The District does not have any restricted fund balances.

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

### J. Fund Balances, Continued

<u>Committed Fund Balance</u> – includes amounts that can only be used for the specific purposes determined by a formal action of the District's highest level of decision-making authority, the Board of Directors by passage of an ordinance or resolution. Commitments may be changed or lifted only by the District taking the same formal action that imposed the constraint originally. The District does not have any committed fund balances.

<u>Assigned Fund Balance</u> – comprises amounts intended to be used by the District for specific purposes that are neither restricted nor committed. The District has not designated any level of authority for assigning fund balance; therefore, the Board of Directors can assign fund balance. The District does not have any assigned fund balances.

<u>Unassigned Fund Balance</u> – is the residual classification for the general fund and includes all amounts not contained in the other classifications. Unassigned amounts are technically available for any purpose. In other governmental funds, if expenditures exceed amounts restricted, committed, or assigned, the negative amount is reflected as negative unassigned fund balance.

In circumstances when an expenditure is made for a purpose for which amounts are available in multiple fund balance classifications, fund balance is generally depleted in the order of restricted, committed, assigned, and unassigned.

#### K. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/ expenditure) until then. The government reports deferred employer pension contributions and other deferred outflows related to the District's pension plans in this category.

In addition to liabilities, the statement of net position or balance sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

The government reports two items in this category, unavailable revenue and amounts related to changes in the District's net pension liability that are deferred and amortized over a stated period. Unavailable revenue arises only under a modified accrual basis of accounting and accordingly is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues from one source: grant revenues. These amounts are deferred and will be recognized as an inflow of resources in the period that the amounts become available. Certain changes in the District's net pension liability are required to be deferred and reflected in pension expense over a closed amortization period. The District reported the unamortized net difference between the projected and actual earnings on pension plans as deferred inflows of resources in the government-wide and enterprise funds' statements of net position.

## **Barstow Fire Protection District Notes to Basic Financial Statements, Continued**

For the year ended June 30, 2016

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

#### L. Pension

For purposes of measuring the net pension liability and deferred outflows/inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the District's San Bernardino County Employees' Retirement Association (SBCERA) plan (Plan) and additions to/deductions from the Plans' fiduciary net position have been determined on the same basis as they are reported by SBCERA. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### M. Net Position

In the government-wide financial statements, net position is classified in the following categories:

<u>Net Investment in Capital Assets</u> – This amount consists of capital assets net of accumulated depreciation and reduced by outstanding debt that attributed to the acquisition, construction, or improvement of the assets.

<u>Restricted Net Position</u> – This amount is restricted by external creditors, grantors, contributors, or laws or regulations of other governments.

<u>Unrestricted Net Position</u> – This amount is the remaining net position that does not meet the definition of "net investment in capital assets" or "restricted net position."

#### 2. CASH AND INVESTMENTS

The City's treasurer maintains a cash and investment pool used by all funds of the City and by certain component units of the City, including the District. The District does not own specifically identifiable securities of the City's pool. The District's portion of this pool is reported on the financial statements as "cash and investments". Investment policies and associated risk factors applicable to the District's funds are those of the City of Barstow and are included in the City's Comprehensive Annual Financial Report.

Cash and investments are reported as follows:

Statement of Net Position

Cash and Investments

\$0.00

The following disclosures are based upon the City of Barstow's investment policy which the District is subject to.

### 2. CASH AND INVESTMENTS, Continued

#### A. Custodial credit risk

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits, or will not be able to recover collateral securities that are in the possession of an outside party. The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty (e.g. broker-dealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party. The California Government Code and the City's investment policy do not contain legal or policy requirements that would limit the exposure to custodial credit risk for deposits or investments, other than the following provision for deposits.

The California Government Code requires that a financial institution secure deposits made by state or local governmental units by pledging securities in an undivided collateral pool held by a depository regulated under state law (unless so waived by the governmental unit). The market value of the pledged securities in the collateral pool must equal at least 110% of the total amount deposited by the public agencies. California law also allows financial institutions to secure City deposits by pledging first trust deed mortgage notes having a value of 150% of the secured public deposits.

As of June 30, 2016, none of the District's deposits with financial institutions in excess of federal depository insurance limits were held in uncollateralized accounts. As of June 30, 2016, no District investments were held by the same broker-dealer (counterparty) that was used by the District to buy the securities.

Investments authorized by the California Government Code and the City of Barstow investment policy

The table below identifies the investment types that are authorized for the District (City of Barstow) by the California Government Code and by the City's adopted investment policy. The table also identifies certain provisions of the California Government Code or the City's adopted investment policy, where more restrictive, that address interest rate risk, credit risk, and concentration of credit risk.

		Maximum	Maximum	
	Maximum	Percentage of	Investment in	
Authorized Investment Type	Maturity	Portfolio	One Issuer	
U.S. Treasury Bills, Notes, or Bonds	5 years	None	None	
U.S. Agencies	5 years	None	None	
Time Certificates of Deposit	5 years	None	50%	
Negotiable Certificates of Deposit	N/A	30%	50%	
Bankers' Acceptance	180 days	40%	30%	
Prime Commercial Paper	270 days	25%	None	
Repurchase Agreements	1 year	None	None	
Reverse Repurchase Agreements	92 days	20%	None	
Mutual Funds investing in eligible securities	N/A	20%	10%	
Medium Term Notes	5 years	30%	None	
County Pooled Funds	N/A	None	None	
Local Agency Investment Fund (LAIF)	N/A	100%	\$50 million*	

<sup>\*</sup>Limit set by LAIF Governing Board, not Government Code

### 2. CASH AND INVESTMENTS, Continued

#### B. Disclosures related to Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. One of the ways that the District manages its exposure to interest rate risk is by purchasing a combination of shorter term and longer term investments, and by timing cash flows from maturities so that a portion of the portfolio is maturing, or coming close to maturity, evenly over time as necessary to provide the cash flow and liquidity needed for operations.

Barstow Fire Protection District's cash is pooled with the City of Barstow's cash to maximize investments. Information about the sensitivity of the fair values of the City's investments to market interest rate fluctuations is provided in the City of Barstow's Comprehensive Annual Financial Report for fiscal year ended June 30, 2016, page 66.

#### C. Disclosures related to Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. The District's investment in the City's investment pool is not rated by a nationally recognized rating organization.

#### 3. ACCOUNTS RECEIVABLE

Receivables at June 30, 2016 consisted of property taxes and other local sources. All receivables are considered to be collectible in full.

	_	General Fund		
Property taxes		\$	38,161	
Other	_		59,417	
Total		\$	97,578	

### 4. CAPITAL ASSETS

	Balance at July 1, 2015	Increases	Decreases	Balance at June 30, 2016
Non-depreciable assets:	July 1, 2015	mercases	Decreases	June 30, 2010
Work in progress	75,424	_	75,424	_
Land	45,129	-	-	45,129
Total non-depreciable assets	120,553		75,424	45,129
Depreciable Assets:				
Buildings and improvements	2,063,966	32,103	(2,200)	2,093,869
Machinery and equipment	2,497,061	6,513	(122,873)	2,380,701
Total depreciable assets	4,561,027	38,616	(125,073)	4,474,569
Less accumulated depreciation:				
Buildings and improvements	(1,629,903)	(47,716)	2,200	(1,675,419)
Machinery and equipment	(1,948,291)	(46,893)	122,873	(1,872,310)
Total accumulated depreciation	(3,578,193)	(94,608)	125,073	(3,547,728)
Total depreciable assets, net	982,834	(55,993)		926,842
Total capital assets	1,103,387	(55,993)	75,424	971,971

### 5. ACCOUNTS PAYABLE AND ACCRUED LIABILITIES

Accounts payable and accrued liabilities at June 30, 2016 consisted of the following:

	General Fund	
Salaries and Benefits	73,114	
Other	85,095	
Total	158,209	

### 6. LONG-TERM LIABILITIES

Long-term liabilities consisted of the following:

	Balance e 30, 2015	A	dditions	1	Deletions	Balance ne 30, 2016	 ue Within One Year
Compensated absences Capital lease payable	\$ 382,759 183,615	\$	370,767 -	\$	(418,124) (90,712)	\$ 335,402 92,903	\$ 134,161 92,903
Total long-term liabilities	\$ 566,374	\$	370,767	\$	(508,836)	\$ 428,305	\$ 227,064

### 6. LONG-TERM LIABILITIES, Continued

### A. Compensated Absences

The District's policy relating to compensated absences is described in Note 1. Compensated absences are liquidated by the District's General Fund. The total amount outstanding at June 30, 2016, was \$335,402 for governmental activities.

### B. Capital Lease Payable

In fiscal year 2013, the District entered into a capital lease agreement for a new fire engine. The District is required to make semi-annual payments of \$47,289. The payment includes principal and interest at a variable rate. The lease is for 60 months and expires in June 2017. The fire engine acquired under this lease agreement totaled \$521,707, with accumulated depreciation of \$91,299 at June 30, 2016.

As of June 30, 2016, future minimum lease payments under capital lease obligations were as follows:

Fiscal Year ending June 30,	
2017	\$ 94,578
Total payments	94,578
Less amounts representing interest	(1,675)
Net present value of future minimum lease payments	\$ 92,903

#### 7. RETIREMENT PLAN

The District became a component of the City from November 17, 2010 and effective that date all of the employees of the District have become employees of the City. The District employees were covered under the pension plan of the San Bernardino County Employees' Retirement Association (SBCERA). Subsequent to the merger, the members of Barstow Professional Firefighters Association are enrolled in the City's retirement program through the SBCERA.

### Plan Description

The SBCERA is a cost-sharing multiple- employer defined benefit pension plan (the Plan) operating under the California County Employees' Retirement Act of 1937 (1937 Act). It provides retirement, death and disability benefits to members. Although legally established as a single employer plan, the City of Big Bear Lake, Department of Water and Power-City of Big Bear Lake, Crestline Sanitation District, California State Association of Counties, South Coast Air Quality Management District (SCAQMD), San Bernardino Associated Governments (SANBAG), Local Agency Formation Commission (LAFCO), San Bernardino County Law Library, Barstow Fire Protection District, Hesperia Recreation and Parks District, SBCERA, City of Chino Hills, Mojave Desert Air Quality Management District (MDAQMD), California Electronic Recording Transaction Network Authority (CERTNA), Inland Valley Development Agency (IVDA), San Bernardino International Airport Authority (SBIAA), the San Bernardino County Superior Court Inland Library system (ILS) and Rim of the World Recreation and Parks District (RIM-REC) were later included, along with the County, and are collectively referred to as the "Participating Members." The plan is governed by the SBCERA Board of Retirement under the 1937 Act. Employees become eligible for membership on their first day of regular employment and become fully vested after 5 years. SBCERA issues a stand-alone financial report, which may be obtained by contacting the Board of Retirement, 348 W Hospitality Lane - 3rd Floor, San Bernardino, California 92415-0014.

#### Benefits Provided

SBCERA provides service retirement, disability, death and survivor benefits to eligible employees. Generally, any employee of the County of San Bernardino or participating employers who is appointed to a regular position whose service is greater than fifty percent of the full standard of hours required by a participating SBCERA employer (e.g. 20 hours per week or more) must become a member of SBCERA effective on the first day of employment. There are separate retirement benefits for General and Safety member employees. Safety membership is extended to those involved in active law enforcement and fire suppression. All other members are classified as General Members.

#### 7. RETIREMENT PLAN, Continued

There are currently two tiers applicable to both General and Safety members. Members with membership dates before January 1, 2013 are included in General Tier 1 or Safety Tier 1. Any new member who becomes a member on or after January 1, 2013 is designated as General Tier 2 or Safety Tier 2 and is subject to the provisions of California Public Employees' Pension Reform Act of 2013 (CalPEPRA), California Government Code 7522 et seq. and Assembly Bill (AB) 197.

General members prior to January 1, 2013, are eligible to retire once they attain the age of 70 regardless of service or at age 50 and have acquired 10 or more years of retirement service credit. A member with 30 years of service is eligible to retire regardless of age. General members who are first hired on or after January 1, 2013, are eligible to retire once they attain the age of 70 regardless of service or at age 52 and have acquired five or more years of retirement service credit.

Safety members prior to January 1, 2013, are eligible to retire once they attain the age of 70 regardless of service or at age 50 and have acquired 10 or more years of retirement service credit. A member with 20 years of service is eligible to retire regardless of age. Safety members who are first hired on or after January 1, 2013, are eligible to retire once they attain the age of 70 regardless of service or at age 50, and have acquired five or more years of retirement service credit.

The retirement benefit the member will receive is based upon age at retirement, final average compensation, years of retirement service credit and retirement plan and tier.

General Tier 1 benefit is calculated pursuant to the provisions of California Government Code of Section 31676.15. The monthly allowance is equal to 2% of final compensation times years of accrued retirement service credit times age factor from Section 31676.15. General Tier 2 benefit is calculated pursuant to the provisions found in California Government Code Section 7522.20(a). The monthly allowance is equal to the final compensation multiplied by years of accrued retirement credit multiplied by the age factor from Section 7522.20(a).

Safety Tier 1 benefit is calculated pursuant to the provisions of California Government Code Section 31664.1. The monthly allowance is equal to 3% of final compensation times years of accrued retirement service credit times age factor from Section 31664.1. Safety Tier 2 benefit is calculated pursuant to the provisions found in California Government Code Section 7522.25(d). The monthly allowance is equal to the final compensation multiplied by years of accrued retirement credit multiplied by the age factor from Section 7522.25(d).

### 7. RETIREMENT PLAN, Continued

For Tier 1 members, the maximum monthly retirement allowance is 100% of final compensation. There is no final compensation limit on the maximum retirement benefit for Tier 2 members. However, the maximum amount of compensation earnable that can be taken into account for 2015 for Tier 1 members with membership dates on or after July 1, 1996 is \$265,000. The maximum amount of pensionable compensation for Tier 2 members that can be taken into account for 2016 is equal to \$140,424. These limits are adjusted on an annual basis. Members are exempt from paying member contributions and employers are exempt from paying employer contributions on compensation in excess of the annual cap.

Final average compensation consists of the highest 12 consecutive months for Tier 1 members and the highest 36 consecutive months for Tier 2 members

The member may elect an unmodified retirement allowance, or choose an optional retirement allowance. The unmodified retirement allowance provides the highest monthly benefit and a 60% continuance to an eligible surviving spouse or domestic partner. An eligible surviving spouse or domestic partner is one married to or registered with the member one year prior to the effective retirement date or at least two years prior to the date of death and has attained age 55 on or prior to the date of death. There are four optional retirement allowances the member may choose. Each of the optional retirement allowances requires a reduction in the unmodified retirement allowance in order to allow the member the ability to provide certain benefits to a surviving spouse, domestic partner, or named beneficiary having an insurable interest in the life of the member.

SBCERA provides an annual cost-of-living benefit to all retirees. The cost-of-living adjustment, based upon the Consumer Price Index for All Urban Consumers for the Los Angeles-Riverside-Orange County Area, is capped at 2.0%.

The County of San Bernardino and participating employers contribute to the retirement plan based upon actuarially determined contribution rates adopted by the Board of Retirement. Employer contribution rates are adopted annually based upon recommendations received from SBCERA's actuary after the completion of the annual actuarial valuation. The average employer contribution rate as of June 30, 2015 for 2014-2015 (based on the June 30, 2013 valuation) was 24.73% of compensation.

All members are required to make contributions to SBCERA regardless of the retirement plan or tier in which they are included. The average member contribution rate as of June 30, 2015 for 2014-2015 (based on the June 30, 2013 valuation) was 10.51% of compensation.

Fire safety members contribute the required employee share of their pension. The percentage of pay varies between 10.94-16.87%.

### 7. RETIREMENT PLAN, Continued

The District pays a capped percentage of the employer's pension cost per the Barstow Professional Fire Fighters Association Memorandum of Understanding. Employer pension costs have two tiers. Employees hired prior to January 1, 2013 are in Tier 1 and the total pension cost is 69.01%. Employees hired after January 1, 2013 are Tier 2 employees and the total pension cost is 58.61%. The employer's costs are capped at 42% with the employee paying the difference.

Contributions – Section 20814(c) of the California Public Employees' Retirement Law requires that the employer contribution rates for all public employers be determined on an annual basis by the actuary and shall be effective on the July 1 following notice of a change in the rate. Funding contributions for the Plan is determined annually on an actuarial basis as of June 30 by SBCERA. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. The District is required to contribute the difference between the actuarially determined rate and the contribution rate of employees.

The District's contributions to the Plan for the year ended June 30, 2015 were \$1,420,488.

### Pension Liabilities, Pension Expenses, and Deferred Outflows/Inflows of Resources Related to Pensions

As of June 30, 2016, the District reported a net pension liability for its proportionate share of the net pension liability of the Plan of \$12,395,608.

The District's net pension liability for the Plan is measured as the proportionate share of the total net pension liability of Plan. The net pension liability of the Plan is measured as of June 30, 2015, and the total pension liability for the Plans used to calculate the net pension liability was determined by actuarial valuations as of June 30, 2015. The District's proportionate of the net pension liability was based on the District's share of all actual contributions, actuarially determined.

The District's proportionate share of the net pension liability for each Plan as of June 30, 2014 and 2015 were as follows:

	Safety		
Proportion - June 30, 2014	0.416%		
Proportion - June 30, 2015	0.638%		
Change - Increase (Decrease)	0.222%		

### 7. RETIREMENT PLAN, Continued

For the year ended June 30, 2016, the City recognized pension expense of \$2,220,114. At June 30, 2016, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources

	Deferred Outflows of Resources		 red Inflows of Resources
Pension contributions subsequent to			
measurement date	\$	1,407,336	\$ -
Changes of assumptions or other inputs		1,424,138	-
Changes in employer's proportion and differences between the employer's contribution and the employer's proportionate share of contributions		4,992,799	-
Net differences between projected and actual earnings on plan investments  Difference between expected and actual		-	726,644
experience in the total pension liability		-	2,059,739
Total	\$	7,824,273	\$ 2,786,383

\$1,407,336 reported as deferred outflows of resources related to contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2017. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized as pension expense as follows:

Fiscal Year	
Ending June 30:	
2017	\$ 291,873
2018	291,873
2019	844,585
2020	1,284,840
2021	694,765
Thereafter	222,618

#### 7. RETIREMENT PLAN, Continued

*Actuarial Assumptions* – The total pension liabilities in the June 30, 2015 actuarial valuations were determined using the following actuarial assumptions:

Valuation Date June 30, 2015 Measurement Date June 30, 2015

Actuarial Cost Method Entry-Age Normal Cost Method

**Actuarial Assumptions:** 

Discount Rate 7.50% Inflation 3.25%

Projected Salary Increase General: 4.60% to 13.75% and Safety: 4.55 to 13.75%

Investment Rate of Return (1) 7.50%

Mortality

Mortality rates are based on the RP-2000 Combined Healty mortality table projected to 2020 using Projection Scale BB. For healthy General members, no adjustments are made. For healthy Safety members, ages are set back two years for mailes and one year for females. For disabled General members, agest are set forward seven years for males and set forward eight years for females. For disabled Safety members, ages are set forward two years for males and females. Beneficiaries are assumed to have the same mortality as a General member of the opposite sex who is receiving a service retirement.

(1) Net of pension plan investment expenses, including inflation

Discount Rate - The discount rates used to measure the Total Pension Liability was 7.50% as of June 30, 2015. The projection of cash flows used to determine the discount rate assumed employer and member contributions will be made at rates equal to the actuarially determined contribution rates. For this purpose, only employee and employer contributions that are intended to fund benefits for current plan members and their beneficiaries are included. Projected employer contributions that are intended to fund the service costs for future plan members and their beneficiaries, as well as projected contributions from future plan members, are not included. Based on those assumptions, the Pension Plan's Fiduciary Net Position was projected to be available to make all projected future benefit payments for current plan members. Therefore, the long-term expected rate of return on pension plan investments of 7.50% was applied to all periods of projected benefit payments to determine the Total Pension Liability as of both June 30, 2015, respectively.

### 7. RETIREMENT PLAN, Continued

The long-term expected rate of return on pension plan investments was determined using a building-block method in which expected future real rates of return (expected returns, net of inflation) are developed for each major asset class. These returns are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adding expected inflation and subtracting expected investment expenses and a risk margin.

The June 30, 2015 target allocations (approved by the Board) and projected arithmetic real rates of return for each major asset class, after deducting inflation but before deducting investment expenses, used in the derivation of the long-term expected investment rate of return assumption is summarized in the table below.

		Long-Term
		Expected Real
	Target	Rate of Return
Asset Class	Allocation	(Arithmetic)
Large Cap U.S. Equity	5.00%	5.94%
Small Cap U.S. Equity	2.00%	6.50%
Developed International Equity	6.00%	6.87%
Emerging Market Equity	6.00%	8.06%
U.S. Core Fixed Income	2.00%	0.69%
High Yield/Credit Strategies	13.00%	3.10%
Global Core Fixed Income	1.00%	0.30%
Emerging Market Debt	6.00%	4.16%
Real Estate	9.00%	4.96%
Cash & Equivalents	2.00%	-0.03%
International Credit	10.00%	6.76%
Absolute Return	13.00%	2.88%
Real Assets	6.00%	6.85%
Long/Short Equity	3.00%	4.86%
Private Equity	16.00%	9.64%
Total	100%	

### 7. RETIREMENT PLAN, Continued

Sensitivity of the Proportionate Share of the Net Pension Liability to Changes in the Discount Rate – The following presents the District's proportionate share of the net pension liability for the Plan, calculated using the discount rate for the Plan, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower or 1-percentage point higher than the current rate:

1% Decrease	6.50%
Net Pension Liability	\$ 16,744,495
Current Discount Rate	7.50%
Net Pension Liability	\$ 12,395,609
1% Increase	8.50%
Net Pension Liability	\$ 8,796,524

**Pension Plan Fiduciary Net Position** – Detailed information about each pension plan's fiduciary net position is available in the separately issued SBCERA financial reports.

### Payable to the Pension Plan

At June 30, 2016 the District reported a payable of \$51,514 for outstanding amount of contributions to the pension plan required for the year ended June 30, 2016.

#### 8. POST-EMPLOYMENT HEALTH CARE BENEFITS

#### A. Plan Description

The Barstow Fire Protection District became part of the City of Barstow in November 2010 as a special revenue fund. The Barstow Fire Professional Fire Fighters Association has a separate health insurance plan apart from City employees. The City provides retiree medical benefits to eligible retirees and their spouses in accordance with their labor agreements.

#### B. Eligibility

Employees are eligible for retiree health benefits if they retire from the District on or after age 50 (unless disabled) and are eligible for a pension. The benefits are available only to employees who retire from the District.

### B. Funding Policy

The contribution requirements of plan members and the City are established and may be amended by the City Council. The City must agree to make a defined monthly payment towards the cost of each retiree's coverage. The required contribution is based on projected prefunding financing requirements. For the year ended June 30, 2016, the District contributed \$74,901 to the plan for Fire employees.

### 8. POST-EMPLOYMENT HEALTH CARE BENEFITS, Continued

### C. Funding Policy, Continued

Annual OPEB Cost and Net OPEB Obligation. The District's annual other postemployment benefit (OPEB) cost (expense) is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) not to exceed thirty years.

The District's OPEB actuarial accrued liability obligations as of July 1, 2015, the most recent actuarial valuation was \$173,416. The ARC was \$74,901. The following table shows the components of the District's annual OPEB cost for the year, the amount actually contributed to the plan, and changes in the District's net OPEB obligation:

Annual required contribution	\$ 74,901
Interest on net OPEB obligation	9,149
Amortization of net OPEB obligation	(8,136)
Annual OPEB cost	75,914
Payments made	(74,901)
Increase (decrease) in net OPEB obligation	 1,013
Net OPEB obligation - beginning of the year	130,694
Net OPEB obligation - end of the year	\$ 131,707

The District's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for the last three years is as follows:

	Annual OPEB Cost		Percentage				
			of APC	Net OPEB			
Fiscal Year			Contributed	Obligation			
6/30/2014	\$	78,486	0.0%	\$	129,217		
6/30/2015		80,745	97.9%		130,694		
6/30/2016	75,914		98.7%		131,707		

#### 8. POST-EMPLOYMENT HEALTH CARE BENEFITS, Continued

### C. Funding Status and Progress

As of June 30, 2015, the most recent valuation date, the actuarial accrued liability for benefits was \$328,745, and the actuarial value of assets was \$155,329, resulting in an unfunded actuarial accrued liability (UAAL) of \$173,416 and a funded ratio (actuarial value of assets as a percentage of the actuarial accrued liability) of 47.2%. Covered payroll for the year was \$1,923,352 and the UAAL as a percentage of covered payroll was 9.0%.

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, presents multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for the benefits.

### D. Actuarial Methods and Assumptions

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial assets, consistent with the long-term perspective of the calculations.

The actuarial cost method used for determining the benefit obligations is the Entry Age Normal Cost Method, with a level percent of pay. The actuarial assumptions included a 7.00 and 7.25 percent investment rate of return for fire employees, which is based on assumed long-term investment returns on plan assets, as provided by CalPERS, and an annual healthcare cost trend rate which varies from 4.5 to 10 percent annually. The UAAL is being amortized as a level percentage of projected payroll over 30 years. It is assumed the District's payroll will increase 3.25% per year, which includes an assumption of general inflation of 3%.

#### 9. RISK MANAGEMENT

The government is exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets, errors and omissions, and natural disasters for which the government carried commercial insurance.

The District was a defendant in personal injury lawsuits of a nature common to many similar jurisdictions. The District's management believes that any potential claims against the District, not covered by insurance, resulting from such litigation will not materially affect the financial statements of the District.

#### 10. NEGATIVE FUND BALANCE

The Barstow Fire Protection District had a deficit fund balance of \$1,759,404 and a deficit net position on the government-wide statements of \$8,649,409 as of June 30, 2016. Management is aware of the increasing deficit. Both the Board and management have studied and reviewed a variety of options to address this issue.

1. Management has continued to pursue a change of its retirement provider to either the *California Public Employees' Retirement System (CALPERS)*, or entering into the San Bernardino County Pool under *San Bernardino County Employees' Retirement Association (SBCERA)*, as opposed to its current position in *SBCERA* in a separate, smaller pool. All options to reduce pension costs are being sought. Management is hopeful, this will result in substantial savings that, in time, will reduce the deficit.

The Barstow Fire Protection District (District) continues to have on going losses in fiscal year 2016. In fiscal

2. The economy has shown improvement and new development is underway within the City of Barstow. This growth, should result in an increase in property tax revenue which will be beneficial to the District. Management meets with Hdl Coren & Cone, an experienced property tax tracking firm, to review property tax trends and discuss changes to projected growth on a quarterly basis.

The Board and management will monitor the Barstow Fire Protection District financial situation, and continue to explore all avenues of potential savings. Management will keep the Board informed of developing highlights and concerns regarding the District.

### 11. PRIOR PERIOD ADJUSTMENT

The District recorded prior period adjustments to correct employer contributions made to SBCERA in the prior fiscal year.

### Government-wide Statements

	Net Position,		Prior Period Adjustment	_		
	as Previously		Deferred Employer	Net Position		
	Reported		Pension Contributions		as Restated	
Government-Wide Statements						
Governmental Activities	\$	(7,442,915)	\$ 134,118	\$	(7,308,797)	

REQUIRED SUPPLEMENTARY INFORMATION

#### 1. BUDGETARY INFORMATION

### A. Budgets and budgetary accounting

The District follows these procedures in establishing the budgets.

- 1. The annual budget is adopted by the City of Barstow City Council acting as the District's Board of Directors after the holding of a hearing and provides for the general operation of the District. The operating budget includes proposed expenditures and the means of financing them.
- 2. The City Council approves total budgeted appropriations and any amendments to appropriations throughout the year.
  - The City manager is authorized to transfer budgeted amounts between departments. Actual expenditures may not exceed budgeted appropriations at the fund level.
- 3. Formal budgetary integration is employed as a management control devise during the year. Commitments for materials and services, such as purchase orders and contracts, are recorded as encumbrances to assist in controlling expenditures. Capital projects appropriations are an automatic supplemental appropriation for next year. All others lapse unless they are encumbered at year end or re-appropriated through the formal budget process.
- 4. Annual budgets are adopted for the General Fund on a basis substantially consistent with accounting principles generally accepted in the United States of America. Accordingly, actual revenues and expenditures can be compared with related budgeted amounts without any significant reconciling items.

#### B. Encumbrances

Encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of moneys are recorded in order to reserve that portion of the applicable appropriation is employed as an extension of formal budgetary integration. Encumbrances outstanding at year-end are reported as restricted or committed fund balance since they do not constitute expenditures or liabilities and are added to the subsequent year's adopted appropriations.

### 1. BUDGETS AND BUDGETARY ACCOUNTING, Continued

### C. Budgetary Comparison Schedules

Budgetary Comparison Schedule, General Fund

	Budgeted Original	Amounts Final	Actual Amounts	Variance with Final Budget Positive (Negative)		
REVENUES:	<u> </u>					
Property taxes Licenses and permits From other agencies Other Use of money and property	\$ 3,950,000 30,190 750,118 1,000 9,000	\$ 3,950,000 30,190 901,219 1,000 9,000	\$ 3,712,981 38,339 687,571 6,806 6,727	\$ (237,019) 8,149 (213,648) 5,806 (2,273)		
Total revenues	4,740,308	4,891,409	4,452,424	(438,985)		
EXPENDITURES:						
Current - public safety Salaries and benefits Services and supplies Capital outlay Debt service	4,305,425 639,856 114,578	4,305,425 639,856 272,192	4,157,198 599,581 270,249	148,227 40,275 1,943		
Interest and fiscal charges	4,000	4,000	5,668	(1,668)		
Total expenditures	5,063,859	5,221,473	5,032,696	188,777		
REVENUES OVER (UNDER) EXPENDITURE	(323,551)	(330,064)	(580,272)	(250,208)		
OTHER FINANCING SOURCES (USES):						
Proceeds from sale of assets			48	(48)		
Total other financing sources (uses)			48	(48)		
Net change in fund balance	\$ (323,551)	\$ (330,064)	(580,224)	\$ (250,160)		
FUND BALANCE:						
Beginning of year			(1,179,180)			
End of year			\$ (1,759,404)			

### 2. DEFINED BENEFIT PENSION PLAN

### Schedule of the District's Proportionate Share of the Net Pension Liability - Last 10 Years\*

Fiscal year:		2016		2015		2014	2013		
easurement date:		6/30/2015		6/30/2014		6/30/2013		6/30/2012	
Proportion of the net pension liability		0.63800%		0.16302%		0.20999%		0.16302%	
Proportionate share of the net pension liability	\$	12,395,608	\$	7,076,400	\$	7,032,983	\$	8,236,719	
Covered employee payroll	\$	2,965,579	\$	1,863,261	\$	1,607,162	\$	1,661,960	
Proportionate Share of the net pension liability as percentage of covered employee payroll		417.98%		379.79%		437.60%		495.60%	
Plan fiduciary net position as a percentage of the total pension liability		80.98%		82.47%		78.17%		71.73%	

<sup>\*-</sup> Only 4 years of information available.

Notes to Schedule:

### Schedule of Contributions - Last 10 Years\*

Fiscal year		2016	2015			
		_				
Contractually required contribution (actuarially determined)	\$	1,407,336	\$	1,420,488		
Contribution in relation to the actuarially determined contributions		(1.407.226)		(1 420 400)		
Contribution deficiency (excess)	\$	(1,407,336)	\$	(1,420,488)		
Contribution deficiency (excess)	Ψ		Ф			
Covered employee payroll	\$	2,936,195	\$	2,965,579		
Contributions as a percentage of covered employee payroll		47.93%		47.90%		
Note to Schedule						
Valuation date:		6/30/2014		6/30/2013		

<sup>\* -</sup> Fiscal year 2015 was the 1 st year of implementation.

### 3. OTHER POST EMPLOYMENT BENEFITS (OPEB)

Schedules of funding progress as of the three most recent actuarial valuations are presented below.

									Unfunded
									Actuarial
		A	Actuarial	Ţ	Unfunded				Liability as
Actuarial	Actuarial	A	Accrued		Actuarial				Percentage of
Valuation	Asset	Liability (AAL)		Accrued		Funded	Covered		Covered
Date*	 Value	E	ntry Age		Liability	Ratio	Payroll **		Payroll
6/30/2013	\$ -	\$	69,131	\$	69,131	0.00%	\$	1,910,631	3.6%
7/1/2015	\$ 155,329	\$	328,745	\$	173,416	47.25%	\$	1,923,352	9.0%

 $<sup>^{\</sup>ast}\,$  Based on the most recent actuarial valuation available

<sup>\*\*</sup> Annual payroll of active employees covered by the plan

This page intentionally left blank



# REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of Directors of the Barstow Fire Protection District Barstow, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Barstow Fire Protection District (District), a component unit of the City of Barstow, as of and for the year ended June 30, 2016, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated January 3, 2017.

### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

To the Board of Directors of the Barstow Fire Protection District Barstow, California Page 2

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Badawi & Associates

Certified Public Accountants Oakland, California January 3, 2017